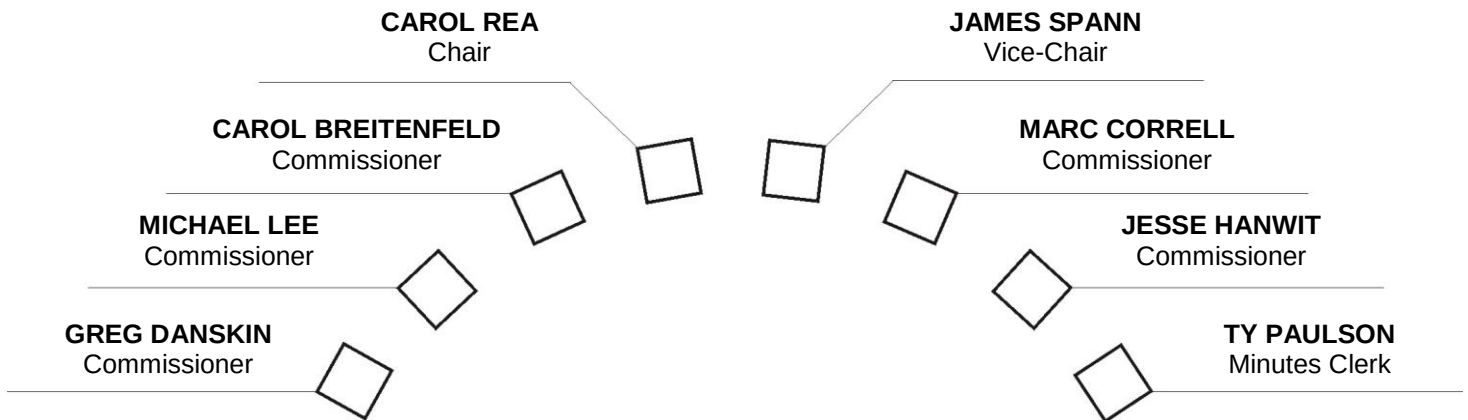


CITY OF ESCONDIDO

Historic Preservation Commission and Staff Seating



AGENDA

HISTORIC PRESERVATION COMMISSION

201 N. Broadway
City Hall Council Chambers

3:00 P.M.

May 18, 2017

- A. CALL TO ORDER
- B. FLAG SALUTE
- C. ROLL CALL
- D. REVIEW OF MINUTES: [March 8, 2017](#)

The Brown Act provides an opportunity for members of the public to directly address the Commission on any item of interest to the public, before or during the Commission's consideration of the item. If you wish to speak regarding an agenda item, please fill out a speaker's slip and give it to the minutes clerk who will forward it to the Chairman.

Electronic Media: Electronic media which members of the public wish to be used during any public comment period should be submitted to the Planning Division at least 24 hours prior to the meeting at which it is to be shown.

The electronic media will be subject to a virus scan and must be compatible with the City's existing system. The media must be labeled with the name of the speaker, the comment period during which the media is to be played and contact information for the person presenting the media.

The time necessary to present any electronic media is considered part of the maximum time limit provided to speakers. City staff will queue the electronic information when the public member is called upon to speak. Materials shown to the Commission during the meeting are part of the public record and may be retained by the City.

The City of Escondido is not responsible for the content of any material presented, and the presentation and content of electronic media shall be subject to the same responsibilities regarding decorum and presentation as are applicable to live presentations.

If you wish to speak concerning an item not on the agenda, you may do so under "Oral Communications" which is listed at the beginning and end of the agenda. All persons addressing the Historic Preservation Commission are asked to state their names for the public record.

Availability of supplemental materials after agenda posting: Any supplemental writings or documents provided to the Historic Preservation Commission regarding any item on this agenda will be made available for public inspection in the Planning Division located at 201 N. Broadway during normal business hours, or in the Council Chambers while the meeting is in session.

The City of Escondido recognizes its obligation to provide equal access to public services to individuals with disabilities. Please contact the A.D.A. Coordinator, (760) 839-4643, with any requests for reasonable accommodation, at least 24 hours prior to the meeting.

- E. WRITTEN COMMUNICATION:** "Under State law, all items under Written Communications can have no action and will be referred to the staff for administrative action or scheduled on a subsequent agenda."
- F. ORAL COMMUNICATION:** "Under State law, all items under Oral Communications can have no action and will be referred to the staff for administrative action or scheduled on a subsequent agenda." This is the opportunity for members of the public to address the Commission on any item of business within the jurisdiction of the Commission.
- G. PUBLIC HEARINGS: None**
- H. CURRENT BUSINESS:**

1. DESIGN REVIEW – Case No. ADM17-0071
REQUEST: Large renovation/addition in the OEN.
ZONING/LOCATION: R-1-6/ 243 East 10th Avenue
APPLICANT: Architect Scott Spencer
STAFF RECOMMENDATION: Approval
STAFF: Paul Bingham
2. DESIGN REVIEW – Case No. ADM17-0081
REQUEST: Expand existing duplex units to 2-bedroom.
ZONING/LOCATION: R-1-6/ 126-128 West 7th Avenue
APPLICANT: Mario Escobar
STAFF RECOMMENDATION: Approval
STAFF: Paul Bingham
3. PROJECT INFORMATION – Case No. SUB17-0001
REQUEST: Receive information on a proposed commercial project (Centre City Shopping Center)
ZONING/LOCATION: CG/ 425-427 West Mission Avenue
APPLICANT: Todd Dwyer, On Point Development
STAFF: Adam Finestone
4. UPDATE ON CITY'S EFFORTS TO ALIGN ORDINANCE WITH STATE'S ADU LEGISLATION
REQUESTED BY: Staff
5. DISCUSS BELLWETHER EVENTS WHICH LIKELY SHAPED ESCONDIDO
REQUEST: Pioneer Room
6. AD HOC WORK GROUP REPORT ON MILLS ACT PROPERTIES (Breitenfeld, Rea, Spann)
REQUEST: Commission
7. AD HOC WORK GROUP REPORT ON UPDATING THE CITY'S HISTORIC GUIDELINES (Rea, Danskin, Hanwit)
REQUEST: Staff

Note: Current Business items are those that under state law and local ordinances do not require either public notice or public hearings. Public comments may be limited to a maximum time of three minutes per person.

- I. ORAL COMMUNICATION:**
"Under State law, all items under Oral Communication can have no action, and will be referred to the staff for administrative action or scheduled on a subsequent agenda." This is the opportunity for members of the public to address the commission on any item of business within the jurisdiction of the Commission.
- J. COMMISSIONER COMMENTS**
- K. ADJOURNMENT TO NEXT REGULARLY SCHEDULED HPC MEETING JULY 20, 2017**

CITY OF ESCONDIDO

**MINUTES OF SPECIAL MEETING OF THE
ESCONDIDO HISTORIC PRESERVATION COMMISSION**

March 8, 2017

WEBINAR:

“Teardowns to Mansionization – Preserving Community Character,” presented by the California Preservation Foundation (CPF), 12:00 P.M.

Commissioners present: Chair Rea, Vice-Chair Spann, Commissioner Breitenfeld, Commissioner Danskin, Commissioner Hanwit and Commissioner Lee

Commissioners absent: Commissioner Correll

Staff present: Rozanne Cherry, Principal Planner; Adam Finestone, Principal Planner, and Paul Bingham, Assistant Planner II.

Adjourned to Special meeting at 1:30 P.M.

SPECIAL MEETING:

The special meeting of the Historic Preservation Commission was called to order at 1:47 p.m. by Chair Rea in the Mitchell Room, 201 North Broadway, Escondido, California.

Commissioners present: Chair Rea, Vice-Chair Spann, Commissioner Breitenfeld, Commissioner Danskin, Commissioner Hanwit, and Commissioner Lee.

Commissioners absent: Commissioner Correll.

Staff present: Rozanne Cherry, Principal Planner; Adam Finestone, Principal Planner, and Paul Bingham, Assistant Planner II. Mike Strong, Assistant Planning Director arrived at 2:00 p.m. to present Item J.5.

MINUTES:

Chair Rea asked that the minutes of the January 19th, 2017 meeting be revised to substitute the word “Explore” for the word “Tour” in the walking tour App. referred to in Current Business Item 8. Staff agreed to make that alteration. Moved by Vice-Chair

Spann, seconded by Commissioner Hanwit, to approve the minutes of the January 19th, 2017 meeting as corrected. Motion carried unanimously.

WRITTEN COMMUNICATIONS: none.

ORAL COMMUNICATIONS: None.

PUBLIC HEARINGS: None.

Note: Commissioner Hanwit recused herself from the next item due to the proximity of her home to that of the subject property.

CURRENT BUSINESS:

1. DESIGN REVIEW - Case No. ADM 17-0035:

REQUEST: To build a new garage off the alley behind an existing historic house.

Location: 231 East 5th Avenue (in the OEN).

Paul Bingham, Assistant Planner II, provided a brief overview of the subject property and its single-story Post War house built in 1949. Though within the historic district, the property is not on the Local Register and is not listed in the City's historic surveys. City records do show the original attached single-bay garage was legally converted to living space in 1955. The new owner is proposing that Tuff Shed build a standard double garage in the rear of the property. It would be a single-story, side-loading garage with a small shop area. A large concrete pad next to the garage would allow vehicle access through a gate from the alley. He noted that the proposed structure meets the setback requirements and that most of the surrounding properties currently have non-historic alley garages. Staff recommended approval with the conditions that the colors match the exiting main house and that the applicant avoid losing the mature backyard California Pepper tree by working with staff in locating the proposed garage and driveway pad.

Commissioner Breitenfeld asked if the original driveway in front should be removed. Vice-Chair Spann said it provided valuable off-street parking, was part of the original house and should stay. Chair Rea agreed and asked about the condition of the existing pepper tree. Staff was not sure, but noted there were overhead utilities that necessitated periodic topping of the tree.

Vice-Chair Spann believed if the tree must be removed that the owner should be made to plant a replacement. He also felt the design of the garage should include

a hip roof to match the design of the main house. Commissioner Danskin agreed. He also confirmed the property's R-1-6 zoning and the required setbacks adjacent to an alley. He was concerned about the lack of garage elevations provided in the applicant's exhibits and questioned proposed door and window locations. He felt that in addition to the roof design, the roofing materials and paint colors, including the trim, should match the main house. Additional discussion ensued exploring possible alternative locations for the garage in order to save the tree. Chair Rea acknowledged that the new owner had expressed an interest in pursuing Local Register status and a Mills Act on the property. She felt this was an opportunity to raise the bar on a better match of garage and historic house.

ACTION:

Moved by Vice-Chair Spann, seconded by Commissioner Lee, to approve staff's recommendation including the condition that the colors and roofing material used on the garage match the main house and that if tree removal occurs, the replacement be with a staff-approved variety in 24" box planted elsewhere in the yard. Motion passed 5-0-1. (Commissioner Hanwit abstaining)

2. REVIEW OF DRAFT ACCESSORY DWELLING UNIT (ADU) LANGUAGE FOR UPCOMING ZONING CODE UPDATE

Mike Strong, Assistant Planning Director, provided a presentation of the City's effort to revise its current Second Dwelling Unit (SDU) zoning code language to align with the State's adopted legislation (AB 2299 and SB 1069) which encourages Accessory Dwelling Units (ADU's) in single-family zones. He stated that the Planning Commission had reviewed the draft on February 14, 2017 and had continued the item until March 14, 2017 to allow Planning staff time to explore possible additional provisions to insure heightened residential appearance, ADU design quality and give the City more approval discretion. It was suggested that text from Article 40 be added requiring that all improvements to historic resources must retain existing historic elements. He said the final amended code version is scheduled to go to City Council on April 26, 2017.

Assistant Director Strong reviewed the City's previous process and standards regarding second units. He explained that the State is now making approval of ADU's a ministerial process via simple building plan check and without findings. He added that building permits thus issued are appealable. The HPC's roll will be to comment on ADU's. He invited the commissioners to voice their concerns and these would be passed on in future hearings.

Commissioner Danskin asked what the Planning Commission's biggest concerns were. Assistant Director Strong stated that they had concerns with parking, noting

that under new State law, garage conversions don't need to provide equivalent covered parking and would allow parking in any configuration on the lot. He added that staff is currently investigating ways to minimize these impacts, including requiring additional storage space be added when a garage is lost to conversion.

Chair Rea did not believe adding more storage structures on a lot should be a requirement. Commissioner Breitenfeld believed the State's language eliminating parking could not have been written by someone who commutes using public transportation. For most, a vehicle is needed to travel to a transportation node. She also clarified that only one ADU per lot would be allowed under new State law.

Vice-Chair Spann said he had significant concerns regarding garage conversions. He believed the State law as written was ill-advised and would only lead to the creation of future slums. He felt the City needs to discourage conversion of garages into living space. Assistant Director Strong stated that staff is not taking a position, but that there would be more discussion at Planning Commission.

Commissioner Danskin related his recent experience in San Diego with what they call "companion units." They are limited as to size, must be within a set building envelope and the approval process is administrative. He believed the requirements we likewise include in our code update need to be specific. For example, when related to historic resources, he warned that the term "compatible" does not mean "match." He believed we should always consider the character of the adjacent street, alley and landscape. Assistant Planner Bingham suggested including language from Article 40 where it specifies that staff insure the proposed changes to a historic resource won't preclude it from being placed on the Local Register.

Chair Rea stated that garages converted to units or the location of new ADU's off some substandard alleys in the Old Escondido Neighborhood may preclude proper fire and emergency vehicle access. She advised adding alley improvements as a condition of approval. Commissioner Danskin suggested staff require Fire Department and Stormwater Management review of such projects early on, adding that the conditions these departments impose often necessitate extensive project redesign. Assistant Planner Bingham suggested considering an alley's condition as a health and safety issue to deny ADU's if emergency vehicles can't gain proper access. Commissioner Danskin also discussed substandard utilities in many OEN alley locations. He clarified with staff that the new State law specifically precludes ADU's from many infrastructure upgrade requirements and he stated that regardless, if a sewer lacks capacity or there is not enough water flow, a viable additional unit cannot be built. Commissioner Hanwit suggested providing a fact sheet with our ADU application encouraging applicants to talk with Fire and Utilities regarding access and improvement needs before preparing building plans.

Assistant Director Strong thanked the Commission for their comments

3. DISCUSSION & COMMENTS ON TODAY'S EARLIER CPF WEBINAR

Rozanne Cherry, Principal Planner, asked commissioners to share thoughts about the California Preservation Foundation's webinar they had seen earlier in the day entitled "Teardowns to Mansionization: Preserving Community Character."

Commissioner Danskin questioned their argument that so-called "McMansions" devalue the existing homes around them, seeing they offered no financial evidence to back up their claim. He also felt the concept of "too much" is geographically subjective. What is unacceptable here may be readily acceptable elsewhere. To understand the character of a neighborhood, all of its contributing elements need to be evaluated, including: streetscape, street width, sidewalk, plantings, setbacks to building facades, shapes, structural materials and the number and appearance of structures on both sides of the street. Identifying and being clear on just what our concerns are is important: Are we only worried about street appearance?

He then commented on the presentation. He said that in our Historic Guidelines update, example photos of what is good and what is bad will be easier to understand than sketches. We should therefore find local photographic examples of McMansions or architectural muddling to include. When someone buys a historic property, they also purchase a responsibility. He questioned whether there can be sufficient incentives to really encourage preservation, saying how we deal with vehicles drives much of the design. A short distance to transit may truly be an incentive.

Commissioner Lee found the webinar informative, adding that towns like Rancho Santa Fe could have used this 20 years ago. Commissioner Hanwit felt a lot of what happens to a property depends on the purchaser, our challenge being to reach the "flippers" before they ruin a historic property.

Chair Rea stated that there are certainly some oversized houses in the OEN. She disagrees with the notion that you can't do something smaller because "it doesn't pencil out." Commissioner Danskin suggested that this is where incentives come into play, adding that storm water, fire and utility upsizing kills small projects. If the City wants more communities like OEN, they must make infrastructure upgrades.

Chair Rea asked if the City had incentives to relocate historic homes into the City. Staff said that no monetary incentive existed, per se, but that the Code had been changed to lessen barriers to creating receptor sites.

Chair Rea stated that she was concerned with the new South Centre City Area Plan (SCCAP) proposing 3-story buildings along South Escondido Blvd., separating the OEN and imposing overlooking into the OEN. She stated that Assistant City Manager Jay Petrek will be presenting the new SCCAP at the OEN's next quarterly meeting to be held April 2, 2017.

4. DISCUSSION OF HISTORIC PRESERVATION AWARDS

Rozanne Cherry, Principal Planner, informed the commissioners that the City Manager's Office agreed this year's awards should honor the 20th anniversary of the City's Mother's Day Tour as well as the 25th anniversary of City Council's creation of the Old Escondido Neighborhood historic district. She added that generally the annual award presentations include a PowerPoint and certificates to be given out to recipients, and noted that the presentation will be at the May 10, 2017 City Council meeting.

Chair Rea reported that she was currently compiling histories and photos for use in the annual Mother's Day home tour and offered to put something together for this as well. She stated that some individuals instrumental in the establishment of the district like Lucy Berk, Dick Althouse, Margaret Moir and others were still around. Adam Finestone, Principal Planner, added that having names and other information would be important to drafting the proclamation the Mayor would read.

5. AD HOC WORK GROUP REPORT ON MILLS ACT PROPERTIES

Chair Rea noted that the work group had visited five Mills Act homes since January's HPC meeting, exceeding its goal of two visits per month. She presented staff with five completed visit reports and noted that we needed to change the word "inspection" on the form to "Report" in an effort to make the periodic visit process less intimidating for new owners. She reported that of the ten visit letters mailed out, the group visited five and that two more had responded and would hopefully be visited soon. She asked staff to send second letters to the three property owners who had not responded.

She then handed out copies of a sample draft follow-up letter to summarize visit comments for the property owner and asked the commissioners for their thoughts.

Commissioner Danskin agreed the follow-up letter was a positive idea and suggested the City's website link be included. Chair Rea suggested the follow-up letters should also be printed on City letterhead. It was the Commission's consensus that these follow-up letters were a good idea.

Chair Rea related some experiences from past visits and believed we should consider requiring Mills Act owners to produce receipts demonstrating home improvements are being done. She felt more owner accountability was needed. Commissioner Hanwit suggested such owners were saving a lot of money on the Mills Act and so it would be justified. Assistant Planner Bingham acknowledged that some other jurisdictions require owners to produce annual receipts, but that the time to audit the volume of additional paperwork was handled by special city staff dedicated to that purpose. He felt that because the cases of abuse were few and Planning staff hasn't time to manage this added responsibility, requiring this at this time was not warranted.

6. AD HOC WORK GROUP REPORT ON UPDATING THE CITY'S HISTORIC GUIDELINES

Chair Rea reported that the ad hoc work group is meeting every other month and everyone has assignments they are working on. The group is writing material and will be editing it shortly. They will likely have more to report on at the next meeting.

ORAL COMMUNICATIONS – Assistant Planner Bingham reminded the commissioners they had agreed last meeting to watch the archived CHRIS webinar on YouTube which can be counted toward their annual CLG training. He then provided a brief overview of what they could expect when they viewed the video. Commissioner Danskin stated that he had watched it and questioned how the database could aid the City. Mr. Bingham referred to the discussion at the end of the webinar regarding CHRID. San Diego and Ontario are using it to keep new historic survey data. At some point the CHRIS and CHRID systems will be linked.

COMMISSIONER COMMENTS:

Chair Rea provided an overview of the upcoming annual 20th Mother's Day tour with five homes ranging in construction dates from 1909 to 1952. She added that the annual Adobe Home Tour this year would feature six homes and that more information and tickets were available from the History Center.

ADJOURNMENT:

The meeting was adjourned at 4:06 pm. The next regular meeting was scheduled for May 18, 2017 at 3:00 p.m.

Rozanne Cherry, Principal Planner

Paul Bingham, Acting Minutes Clerk



HISTORIC PRESERVATION COMMISSION

Agenda Item No.: H.3
Date: May 18, 2017

TO: Historic Preservation Commission
FROM: Adam Finestone, Principal Planner
PROJECT: SUB17-0001 – Centre City Shopping Center
APPLICANT: Todd Dwyer, OnPoint Development

PROJECT DESCRIPTION: The project includes an application for a 4-lot Commercial Tentative Parcel Map and a Plot Plan. The project would demolish the existing uses on-site and construct a commercial development that would consist of three buildings. Building A would consist of 3,500 square feet of general retail and 2,874 square feet of restaurant space with a drive-through (6,374 square feet total). Building B would consist of a 2,004-square-foot restaurant/coffee shop with a drive-through, a 2,400-square-foot restaurant without a drive-through, and 1,000 square feet of retail space (5,404 square feet total). Building C would consist of a 4,308-square-foot SuperStar carwash. The carwash would include a drive-through tunnel and a maximum of 26 vacuum stalls. Access to the site would be provided from both Centre City Parkway and Mission Avenue. Site access from Centre City Parkway and Mission Avenue would be right-in/right-out only. A northbound right-turn pocket/deceleration lane would be provided at the Centre City Parkway project driveway. The project also includes roadway improvements to create a third northbound through lane on Centre City Parkway. A total of 105 parking stalls would be provided on-site, mostly along the eastern project perimeter.

ADDITIONAL INFORMATION: A formal review of this project by the Historic Preservation Commission is not required since the property is not listed on the Local Register and is not within the Old Escondido Neighborhood. A Historic Building Evaluation was prepared for the project and determined that the property is not eligible for local register designation. However, since the buildings are more than 50 years old, and the Wagon Wheel sign was previously recognized by the City due to its former appearance, staff wanted to make sure that the HPC was aware of the proposed project. A proposed site plan for the shopping center has been attached to this report.

A Mitigated Negative Declaration has been prepared for this project and is currently available for public comment. The Notice of Intent to Adopt has been attached for reference. The final day to submit comments is June 8, 2017.

No HPC action is required for this project. This report has been provided for informational purposes only.

Respectfully Submitted,

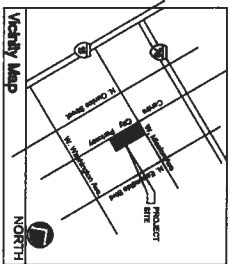
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Adam Finestone, AICP
Principal Planner

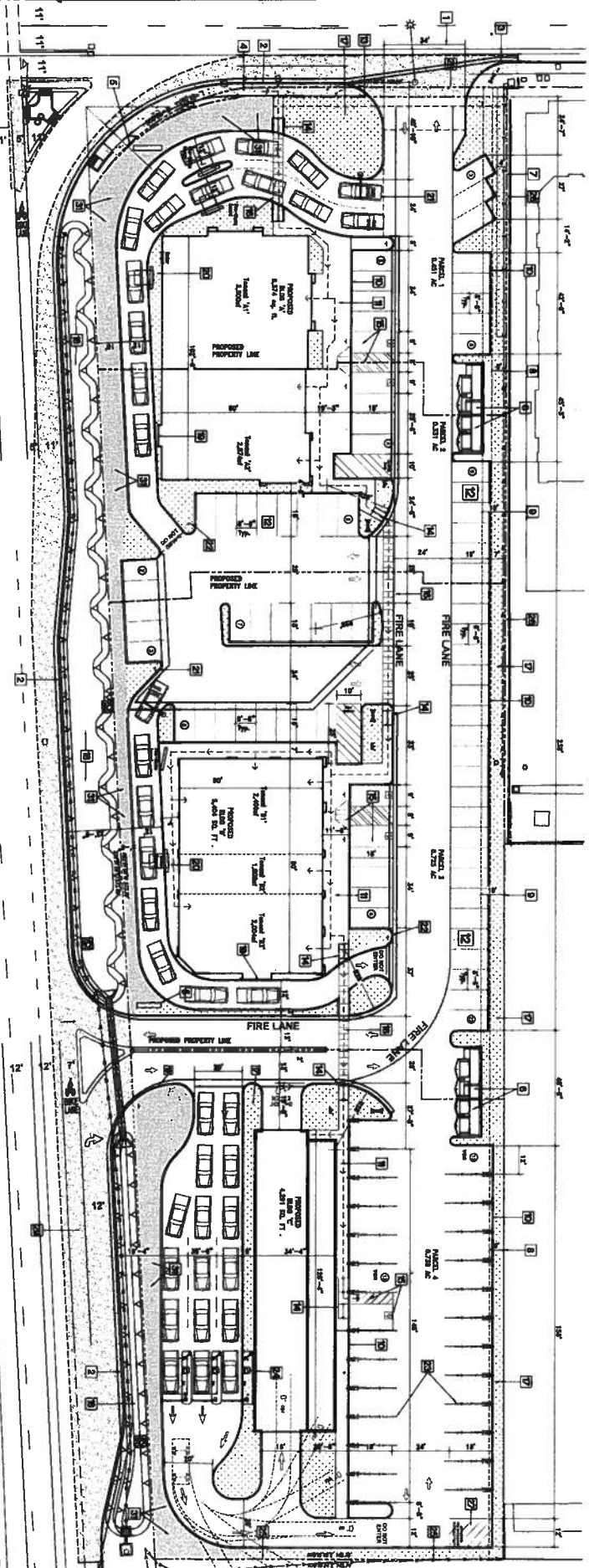
PROJECT DATA:		
Prepared by:	100 Series / Measure with data by / Comments	
Drawn by:	500 Acquisitions, Ltd.	
Project No.:	220 440 000	
Volume No.:	1000000000	
Address:	422 St. Andrew Ave	
City:	St. John's	
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Parting Provided	
Baking 1	
1.000 at 750 °F	12 min. provided
1.000 at 750 °F	12 min. provided
1.000 at 750 °F	12 min. provided
Baking 2	
1.000 at 750 °F (Baking)	30 min. not ¹
1.000 at 750 °F (Baking)	30 min. not ¹
1.000 at 750 °F (Baking)	30 min. not ¹
1.000 at 750 °F (Baking)	30 min. not ¹
1.000 at 750 °F (Baking)	30 min. not ¹
Baking 3	
1.000 at 750 °F (Baking)	30 min. not ¹
1.000 at 750 °F (Baking)	30 min. not ¹
1.000 at 750 °F (Baking)	30 min. not ¹
1.000 at 750 °F (Baking)	30 min. not ¹
1.000 at 750 °F (Baking)	30 min. not ¹
Total Parting Shells required = 180 shells	



CENTRE CITY PARKWAY





CITY OF ESCONDIDO
PLANNING DIVISION
201 NORTH BROADWAY
ESCONDIDO, CA 92025-2798
(760) 839-4671

NOTICE OF INTENT TO ADOPT A MITIGATED NEGATIVE DECLARATION

The Escondido Planning Division has prepared a Mitigated Negative Declaration for the project described below. This preliminary finding means that there will be no significant environmental effects from the project because of specific mitigation measures related to aesthetics, cultural resources, hazardous materials, and transportation/traffic; which have been agreed to by the applicant and incorporated into the design and implementation of the project. The description of the project is as follows:

CASE NOS.: SUB 17-0001, ADM 17-0008, & ENV 17-0001

DATE ISSUED: May 8, 2016

PUBLIC REVIEW PERIOD: May 9, 2017 to June 8, 2017

LOCATION: 425 and 427 West Mission Avenue, Escondido, California 92025 (APN 229-172-38). The site is located at the southeastern corner of Mission Avenue and Centre City Parkway.

PROJECT DESCRIPTION: The project includes an application for a 4-lot Commercial Tentative Parcel Map and a Plot Plan. The project would demolish the existing uses on-site and construct a commercial development that would consist of three buildings. Building A would consist of 3,500 square feet of general retail and 2,874 square feet of restaurant space with a drive-through (6,374 square feet total). Building B would consist of a 2,004-square-foot restaurant/coffee shop with a drive-through, a 2,400-square-foot restaurant without a drive-through, and 1,000 square feet of retail space (5,404 square feet total). Building C would consist of a 4,308-square-foot SuperStar carwash. The carwash would include a drive-through tunnel and a maximum of 26 vacuum stalls. Access to the site would be provided from both Centre City Parkway and Mission Avenue. Site access from Centre City Parkway and Mission Avenue would be right-in/right-out only. A northbound right-turn pocket/deceleration lane would be provided at the Centre City Parkway project driveway. The project also includes roadway improvements to create a third northbound through lane on Centre City Parkway. A total of 105 parking stalls would be provided on-site, mostly along the eastern project perimeter.

APPLICANT: Todd Dwyer, OnPoint Development

The review and comment period will end on June 8, 2017. A copy of the environmental Initial Study and the Mitigated Negative Declaration are on file and available for public review in the Escondido Planning Division, at 201 North Broadway, Escondido, CA 92025, and online under "Projects" at <http://www.escondido.org/planning.aspx>. Written comments relevant to environmental issues will be considered if submitted to the Planning Division prior to 5:00 p.m., PST on June 8, 2017.

Further information may be obtained by contacting Adam Finestone at the Planning Division, telephone (760) 839-6203. Please refer to **Case No. SUB 17-0001, ADM 17-0008, & ENV 17-0001**

Bill Martin, AICP
Director of Community Development

DATED: May 5, 2017

